BEFORE THE BOARD OF REGISTERED NURSING DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Against:

CAROLINE YETUNDE FALADE

119 San Pedro Street San Pablo, CA 94806

Registered Nurse License No. 592969

Respondent

Case No. 2008-165

DECISION AND ORDER

The attached Stipulated Settlement and Disciplinary Order is hereby adopted by the Board of Registered Nursing, Department of Consumer Affairs, as its Decision in the above entitled matter.

This Decision shall become effective on August 16, 2009.

IT IS SO ORDERED July 16, 2009.

President

Board of Registered Nursing

Department of Consumer Affairs

State of California

1	EDMUND G. BROWN JR., Attorney General				
	of the State of California				
2	FRANK H. PACOE Supervising Deputy Attorney General				
3	LESLIE E. BRAST, State Bar No. 203296				
4	Deputy Attorney General 455 Golden Gate Avenue, Suite 11000 San Francisco, CA 94102-7004				
5	Phone: (415) 703-5548; Fax: (415) 703-5480				
6	Attorneys for Complainant				
7	BEFORE THE BOARD OF REGISTERED NURSING				
8	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA				
	STATE OF CAL				
9	In the Matter of the Accusation Against:	Case No. 2008-165			
10	CAROLINE YETUNDE FALADE 119 San Pedro Street	STIPULATED SETTLEMENT AND DISCIPLINARY ORDER			
11	San Pablo, California 94806	DISCH EINART ORDER			
12	Registered Nurse License No. 592969				
13	Respondent.	·			
14					
15	IT IS HEREBY STIPULATED AND AGREED by and between the parties to the				
16	above-entitled proceedings that the following matters are true:				
17	<u>PARTIES</u>				
18	1. Ruth Ann Terry, M.P.H., R.N. (Complainant), is the Executive Officer of				
19	the Board of Registered Nursing (Board), Department of Consumer Affairs. She brought this				
20	action solely in her official capacity and is represented in this matter by Edmund G. Brown Jr.,				
21	Attorney General of the State of California, by Leslie E. Brast, Deputy Attorney General.				
22	2. Respondent Caroline Yetunde Falade (Respondent) is representing hersel				
23	in this proceeding and has chosen not to exercise her right to be represented by counsel.				
24	3. On or about November 30, 1998, the Board issued Interim Permit No.				
25	425304. The Interim Permit was valid and in effect at all times relevant to the charges brought				
26					
27	¹ An Interim Permit is valid for six months o	r until a permittee is personally notified that			
28	they have failed the NCLEX exam or a permanent license is issued. Respondent failed the exam for the first time on April 19, 1999, after the incident upon which this Accusation is based.				

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in Accusation No. 2008-165. On or about January 7, 2002, the Board issued Registered Nurse License No. 592969 to Respondent. The license will expire on August 31, 2009, unless renewed.

JURISDICTION

4. Accusation No. 2008-165 was filed before the Board on November 14, 2007, and is currently pending against Respondent. The Accusation and all other statutorily required documents were properly served on Respondent on November 29, 2007. Respondent timely filed her Notice of Defense contesting the Accusation. A copy of Accusation No. 2008-165 is attached as Exhibit A and incorporated herein by reference.

ADVISEMENT AND WAIVERS

- 5. Respondent has carefully read and understands the charges and allegations in Accusation No. 2008-165. Respondent has also carefully read and understands the effects of this Stipulated Settlement and Disciplinary Order.
- 6. Respondent is fully aware of her legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation; the right to be represented by counsel at her own expense; the right to confront and cross-examine the witnesses against her; the right to present evidence and to testify on her own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.
- 7. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

CULPABILITY

8. Respondent does not contest the truth of the allegations contained in Accusation No. 2008-165. She agrees that her Registered Nurse License is subject to discipline and she agrees to be bound by the Board's imposition of discipline as set forth in the Disciplinary Order below.

CIRCUMSTANCES IN MITIGATION

9. Respondent has never been the subject of any disciplinary action and has presented as contrite and cooperative. More than nine years have passed since the incident which gave rise to the Accusation; Respondent has worked steadily during the ensuing years without further complaint or incident.

CONTINGENCY

- Nursing. Respondent understands and agrees that counsel for Complainant and Board staff may communicate directly with the Board regarding this stipulation and settlement, without notice to or participation by Respondent. By signing the stipulation, Respondent understands and agrees that she may not withdraw her agreement or seek to rescind the stipulation prior to the time the Board considers and acts upon it. If the Board fails to adopt this stipulation as its Decision and Order, the Stipulated Settlement and Disciplinary Order shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action between the parties, and the Board shall not be disqualified from further action by having considered this matter.
- 11. The parties understand and agree that facsimile copies of this Stipulated Settlement and Disciplinary Order, including facsimile signatures thereto, shall have the same force and effect as the originals.
- 12. In consideration of the foregoing admissions and stipulations, the parties agree that the Board may, without further notice or formal proceeding, issue and enter the following Disciplinary Order:

DISCIPLINARY ORDER

IT IS HEREBY ORDERED that Registered Nurse License No. 592969 issued to Respondent Caroline Yetunde Falade is revoked. However, the revocation is stayed and Respondent is placed on probation for three (3) years on the following terms and conditions.

Severability Clause. Each condition of probation contained herein is a separate and distinct condition. If any condition of this Order, or any application thereof, is declared unenforceable in whole, in part, or to any extent, the remainder of this Order, and all other

applications thereof, shall not be affected. Each condition of this Order shall separately be valid and enforceable to the fullest extent permitted by law.

1. Obey All Laws. Respondent shall obey all federal, state and local laws. A full and detailed account of any and all violations of law shall be reported by Respondent to the Board in writing within seventy-two (72) hours of occurrence. To permit monitoring of compliance with this condition, Respondent shall submit completed fingerprint forms and fingerprint fees within 45 days of the effective date of the decision, unless previously submitted as part of the licensure application process.

Criminal Court Orders: If Respondent is under criminal court orders, including probation or parole, and the order is violated, this shall be deemed a violation of these probation conditions, and may result in the filing of an accusation and/or petition to revoke probation.

2. Comply with the Board's Probation Program. Respondent shall fully comply with the conditions of the Probation Program established by the Board and cooperate with representatives of the Board in its monitoring and investigation of the Respondent's compliance with the Board's Probation Program. Respondent shall inform the Board in writing within no more than 15 days of any address change and shall at all times maintain an active, current license status with the Board, including during any period of suspension.

Upon successful completion of probation, Respondent's license shall be fully restored.

- 3. **Report in Person.** Respondent, during the period of probation, shall appear in person at interviews/meetings as directed by the Board or its designated representatives.
- 4. Residency, Practice, or Licensure Outside of State. Periods of residency or practice as a registered nurse outside of California shall not apply toward a reduction of this probation time period. Respondent's probation is tolled, if and when she resides outside of California. Respondent must provide written notice to the Board within 15 days of any change of residency or practice outside the state, and within 30 days prior to re-establishing residency or returning to practice in this state.

Respondent shall provide a list of all states and territories where she has ever been licensed as a registered nurse, vocational nurse, or practical nurse. Respondent shall further provide information regarding the status of each license and any changes in such license status during the term of probation. Respondent shall inform the Board if she applies for or obtains a new nursing license during the term of probation.

5. Submit Written Reports. Respondent, during the period of probation, shall submit or cause to be submitted such written reports/declarations and verification of actions under penalty of perjury, as required by the Board. These reports/declarations shall contain statements relative to Respondent's compliance with all the conditions of the Board's Probation Program. Respondent shall immediately execute all release of information forms as may be required by the Board or its representatives.

Respondent shall provide a copy of this Decision to the nursing regulatory agency in every state and territory in which she has a registered nurse license.

6. Function as a Registered Nurse. Respondent, during the period of probation, shall engage in the practice of registered nursing in California for a minimum of 24 hours per week for 6 consecutive months or as determined by the Board.

For purposes of compliance with the section, "engage in the practice of registered nursing" may include, when approved by the Board, volunteer work as a registered nurse, or work in any non-direct patient care position that requires licensure as a registered nurse.

The Board may require that advanced practice nurses engage in advanced practice nursing for a minimum of 24 hours per week for 6 consecutive months or as determined by the Board.

If Respondent has not complied with this condition during the probationary term, and Respondent has presented sufficient documentation of her good faith efforts to comply with this condition, and if no other conditions have been violated, the Board, in its discretion, may grant an extension of Respondent's probation period up to one year without further hearing in order to comply with this condition. During the one year extension, all original conditions of probation shall apply.

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7. **Employment Approval and Reporting Requirements.** Respondent shall obtain prior approval from the Board before commencing or continuing any employment, paid or voluntary, as a registered nurse. Respondent shall cause to be submitted to the Board all performance evaluations and other employment related reports as a registered nurse upon request of the Board.

Respondent shall provide a copy of this Decision to her employer and immediate supervisors prior to commencement of any nursing or other health care related employment.

In addition to the above, Respondent shall notify the Board in writing within seventy-two (72) hours after she obtains any nursing or other health care related employment. Respondent shall notify the Board in writing within seventy-two (72) hours after she is terminated or separated, regardless of cause, from any nursing, or other health care related employment with a full explanation of the circumstances surrounding the termination or separation.

8. **Supervision.** Respondent shall obtain prior approval from the Board regarding Respondent's level of supervision and/or collaboration before commencing or continuing any employment as a registered nurse, or education and training that includes patient care.

Respondent shall practice only under the direct supervision of a registered nurse in good standing (no current discipline) with the Board of Registered Nursing, unless alternative methods of supervision and/or collaboration (e.g., with an advanced practice nurse or physician) are approved.

Respondent's level of supervision and/or collaboration may include, but is not limited to the following:

- (a) Maximum The individual providing supervision and/or collaboration is present in the patient care area or in any other work setting at all times.
- (b) Moderate The individual providing supervision and/or collaboration is in the patient care unit or in any other work setting at least half the hours Respondent works.

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- (c) Minimum The individual providing supervision and/or collaboration has person-to-person communication with Respondent at least twice during each shift worked.
- (d) Home Health Care If Respondent is approved to work in the home health care setting, the individual providing supervision and/or collaboration shall have person-to-person communication with Respondent as required by the Board each work day. Respondent shall maintain telephone or other telecommunication contact with the individual providing supervision and/or collaboration as required by the Board during each work day. The individual providing supervision and/or collaboration shall conduct, as required by the Board, periodic, on-site visits to patients' homes visited by Respondent with or without Respondent present.
- 9. **Employment Limitations.** Respondent shall not work for a nurse's registry, in any private duty position as a registered nurse, a temporary nurse placement agency, a traveling nurse, or for an in-house nursing pool.

Respondent shall not work for a licensed home health agency as a visiting nurse unless the registered nursing supervision and other protections for home visits have been approved by the Board. Respondent shall not work in any other registered nursing occupation where home visits are required.

Respondent shall not work in any health care setting as a supervisor of registered nurses. The Board may additionally restrict Respondent from supervising licensed vocational nurses and/or unlicensed assistive personnel on a case-by-case basis.

Respondent shall not work as a faculty member in an approved school of nursing or as an instructor in a Board approved continuing education program.

Respondent shall work only on a regularly assigned, identified and predetermined worksite(s) and shall not work in a float capacity.

If Respondent is working or intends to work in excess of 40 hours per week, the Board may request documentation to determine whether there should be restrictions on the hours of work.

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10. Complete a Nursing Course(s). Respondent, at her own expense, shall enroll and successfully complete a course(s) relevant to the practice of registered nursing no later than six months prior to the end of her probationary term.

Respondent shall obtain prior approval from the Board before enrolling in the course(s). Respondent shall submit to the Board the original transcripts or certificates of completion for the above required course(s). The Board shall return the original documents to Respondent after photocopying them for its records.

11. **Cost Recovery.** Respondent shall pay to the Board costs associated with its investigation and enforcement pursuant to Business and Professions Code section 125.3 in the amount of \$3,462.00. Respondent shall be permitted to pay these costs in a payment plan approved by the Board, with payments to be completed no later than three months prior to the end of the probation term.

If Respondent has not complied with this condition during the probationary term, and Respondent has presented sufficient documentation of her good faith efforts to comply with this condition, and if no other conditions have been violated, the Board, in its discretion, may grant an extension of Respondent's probation period up to one year without further hearing in order to comply with this condition. During the one year extension, all original conditions of probation will apply.

12. **Violation of Probation.** If Respondent violates the conditions of her probation, the Board after giving Respondent notice and an opportunity to be heard, may set aside the stay order and impose the stayed discipline (revocation/suspension) of Respondent's license.

If during the period of probation, an accusation or petition to revoke probation has been filed against Respondent's license or the Attorney General's Office has been requested to prepare an accusation or petition to revoke probation against Respondent's license, the probationary period shall automatically be extended and shall not expire until the accusation or petition has been acted upon by the Board.

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License Surrender. During Respondent's term of probation, if she ceases

ENDORSEMENT The foregoing Stipulated Settlement and Disciplinary Order is hereby respectfully submitted for consideration by the Board of Registered Nursing of the Department of Consumer Affairs. DATED: March 17, 2009 EDMUND G. BROWN JR., Attorney General of the State of California FRANK H. PACOE Supervising Deputy Attorney General

> LESLIE E. BRAST Deputy Attorney General

Attorneys for Complainant

DOJ Matter ID: SF2007402511 20123615.wpd

Exhibit A
Accusation No. 2008-165

1	of the State of California FRANK H. PACOE Supervising Deputy Attorney General LESLIE E. BRAST, State Bar No. 203296 Deputy Attorney General		
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4			
5	Telephone: (415) 703-5548 Facsimile: (415) 703-5480		
6	Attorneys for Complainant		
7			
8	BOARD OF REGISTERED NURSING		
9	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA		
10	In the Matter of the Accusation Against:	Case No. 2008 -/65	
11	CAROLINE YETUNDE FALADE	ACCUSATION	
12	119 San Pedro Street San Pablo, California 94806	ACCUSATION	
13	Registered Nurse License No. 592969		
14	Respondent.		
15			
16	Complainant alleges:		
17	<u>PARTIES</u>		
18	1. Ruth Ann Terry, M.P.H., R.N. (Complainant), brings this Accusation		
19	solely in her official capacity as the Executive Offic	er of the Board of Registered Nursing	
20	(Board), Department of Consumer Affairs.		
21	2. On or about January 7, 2002, the Board issued Registered Nurse License		
22	Number 592969 to Caroline Yetunde Falade (Respondent). The license was in full force and		
23	effect at all times relevant to the charges brought herein; it will expire on August 31, 2009,		
24	unless renewed.		
25	JURISDICTION		
26	3. This Accusation is brought before the Board under the authority of the		
27	following laws. All section references are to the Business and Professions Code (Code) unless		
28	otherwise indicated.		

- 4. Code section 2750 provides, in pertinent part, that the Board may discipline any licensee, including a licensee holding a temporary or an inactive license, for any reason provided in Article 3 (commencing with section 2750) of the Nursing Practice Act.
- 5. Code section 2764 provides, in pertinent part, that the expiration of a license shall not deprive the Board of jurisdiction to proceed with a disciplinary proceeding against the licensee or to render a decision imposing discipline on the license.

STATUTORY PROVISIONS

6. Code section 2761 states:

"The board may take disciplinary action against a certified or licensed nurse or deny an application for a certificate or license for any of the following:

- (a) Unprofessional conduct, which includes, but is not limited to, the following:
- (1) Incompetence, or gross negligence in carrying out usual certified or licensed nursing functions. . ."
 - 7. California Code of Regulations, title 16, section 1442, states:

"As used in Section 2761 of the code, 'gross negligence' includes an extreme departure from the standard of care which, under similar circumstances, would have ordinarily been exercised by a competent registered nurse. Such an extreme departure means the repeated failure to provide nursing care as required or failure to provide care or to exercise ordinary precaution in a single situation which the nurse knew, or should have known, could have jeopardized the client's health or life."

8. California Code of Regulations, title 16, section 1443, states:

"As used in Section 2761 of the code, 'incompetence' means the lack of possession of or the failure to exercise that degree of learning, skill, care and experience ordinarily possessed and exercised by a competent registered nurse as described in Section 1443.5."

9. California Code of Regulations, title 16, section 1443.5 states:

"A registered nurse shall be considered to be competent when he/she consistently demonstrates the ability to transfer scientific knowledge from social, biological and physical

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sciences in applying the nursing process, as follows:

- (1) Formulates a nursing diagnosis through observation of the client's physical condition and behavior, and through interpretation of information obtained from the client and others, including the health team.
- (2) Formulates a care plan, in collaboration with the client, which ensures that direct and indirect nursing care services provide for the client's safety, comfort, hygiene, and protection, and for disease prevention and restorative measures.
- (3) Performs skills essential to the kind of nursing action to be taken, explains the health treatment to the client and family and teaches the client and family how to care for the client's health needs.
- (4) Delegates tasks to subordinates based on the legal scopes of practice of the subordinates and on the preparation and capability needed in the tasks to be delegated, and effectively supervises nursing care being given by subordinates.
- (5) Evaluates the effectiveness of the care plan through observation of the client's physical condition and behavior, signs and symptoms of illness, and reactions to treatment and through communication with the client and health team members, and modifies the plan as needed.
- (6) Acts as the client's advocate, as circumstances require, by initiating action to improve health care or to change decisions or activities which are against the interests or wishes of the client, and by giving the client the opportunity to make informed decisions about health care before it is provided."

COST RECOVERY

10. Code section 125.3 provides, in pertinent part, that the Board may request the administrative law judge to direct a licentiate found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case.

FIRST CAUSE FOR DISCIPLINE

(Gross Negligence and/or Incompetence)

- 11. Respondent is subject to disciplinary action under Code section 2761, subdivision (a)(1), for gross negligence and/or incompetence. The circumstances are as follows:
- 12. During early 1999, Respondent worked as a Registered Nurse at Excell Health Care Center, a nursing home in Oakland, California. Her responsibilities included nursing care of Patient A, who had been admitted to the nursing home in November 1998 with a diagnosis including COPD (Chronic Obstructive Pulmonary Disease), Congestive Heart Failure, Atrial Fibrillation, Dementia and Dysphasia. Patient A was fitted with a gastric feeding tube. He was entirely dependent on the tube for his medications and nourishment.
- 13. On or about January 16, 1999, Patient A's gastric tube was dislodged; it was not re-inserted until or about January 29, 1999. During the intervening 13 days, Patient A went without food or medicine. Respondent was among several registered nurses responsible for Patient A's nursing care between about January 16 and January 29, 1999. Respondent failed to draw attention to Patient A's condition, failed to advocate for replacement of his gastric tube, and failed to document withholding administration of medication or nourishment from Patient A.²

SECOND CAUSE FOR DISCIPLINE

(Unprofessional Conduct)

14. Respondent is subject to disciplinary action under Code section 2761, subdivision (a), for unprofessional conduct as described in paragraphs 12 and 13, above.

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1. Patient A's identity is withheld to protect his privacy. His name will be disclosed in discovery, upon request.

2. On January 31, 1999, Patient A was transferred in failing health to Summit Medical Center, a nearby hospital, where he died later the same day.

PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Board of Registered Nursing issue a decision:

- 1. Revoking or suspending Registered Nurse License Number 592969, issued to Caroline Yetunde Falade;
- 2. Ordering Caroline Yetunde Falade to pay the Board of Registered Nursing the reasonable costs of the investigation and enforcement of this case, pursuant to Business and Professions Code section 125.3; and,
 - 3. Taking such other and further action as deemed necessary and proper.

DATED:	11/11/07	
JAIED.	11/14/07	

RUTH ANN TERRY, M.P.H., R.N

Executive Officer

Board of Registered Nursing Department of Consumer Affairs

State of California

Complainant

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